

#### DEPARTMENT OF LABOR

**Occupational Safety and Health Administration** 

[Docket No. OSHA-2011-0196]

The Vinyl Chloride Standard; Extension of the Office of Management and Budget's (OMB) Approval of Information Collection (Paperwork) Requirements

AGENCY: Occupational Safety and Health Administration (OSHA), Labor.

**ACTION**: Request for public comments.

**SUMMARY**: OSHA solicits public comments concerning its proposal to extend OMB approval of the information collection requirements specified in the Vinyl Chloride Standard (29 CFR 1910.1017).

**DATES**: Comments must be submitted (postmarked, sent, or received) by [INSERT DATE 60 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER].

#### ADDRESSES:

<u>Electronically</u>: You may submit comments and attachments electronically at <a href="http://www.regulations.gov">http://www.regulations.gov</a>, which is the Federal eRulemaking Portal. Follow the instructions online for submitting comments.

<u>Facsimile</u>: If your comments, including attachments, are not longer than 10 pages you may fax them to the OSHA Docket Office at (202) 693-1648.

Mail, hand delivery, express mail, messenger, or courier service: When using this method, you must submit a copy of your comments and attachments to the OSHA Docket Office, Docket No. OSHA-2011-0196, U.S. Department of Labor, Occupational Safety and Health Administration, Room N-2625, 200 Constitution Avenue, NW., Washington, DC 20210. Deliveries (hand, express mail, messenger, and courier service) are accepted during the Department of Labor's and Docket Office's normal business hours, 8:15 a.m. to 4:45 p.m., e.t.

Instructions: All submissions must include the Agency name and the OSHA docket number (OSHA-2011-0196) for the Information Collection Request (ICR). All comments, including any personal information you provide, are placed in the public docket without change, and may be made available online at <a href="http://www.regulations.gov">http://www.regulations.gov</a>. For further information on submitting comments see the "Public Participation" heading in the section of this notice titled "SUPPLEMENTARY INFORMATION".

<u>Docket</u>: To read or download comments or other material in the docket, go to <a href="http://www.regulations.gov">http://www.regulations.gov</a> or the OSHA Docket Office at the address above. All documents in the docket (including this <a href="Federal Register">Federal Register</a> notice) are listed in the <a href="http://www.regulations.gov">http://www.regulations.gov</a> index; however, some information (e.g., copyrighted material) is not publicly available to read or download from the Web site. All submissions, including copyrighted material, are available for inspection and copying at the OSHA Docket Office. You may also contact Theda Kenney at the address below to obtain a copy of the ICR.

**FOR FURTHER INFORMATION CONTACT**: Theda Kenney or Todd Owen,
Directorate of Standards and Guidance, OSHA, U.S. Department of Labor, Room N3609, 200 Constitution Avenue, NW, Washington, DC 20210; telephone (202) 693-2222.

#### **SUPPLEMENTARY INFORMATION:**

# I. Background

The Department of Labor, as part of its continuing effort to reduce paperwork and respondent (i.e., employer) burden, conducts a preclearance consultation program to provide the public with an opportunity to comment on proposed and continuing information collection requirements in accord with the Paperwork Reduction Act of 1995 (PRA-95) (44 U.S.C. 3506(c)(2)(A)). This program ensures that information is in the desired format, reporting burden (time and costs) is minimal, collection instruments are clearly understood, and OSHA's estimate of the information collection burden is accurate. The Occupational Safety and Health Act of 1970 (the OSH Act) (29 U.S.C. 651 et seq.) authorizes information collection by employers as necessary or appropriate for enforcement of the Act or for developing information regarding the causes and prevention of occupational injuries, illnesses, and accidents (29 U.S.C. 657). The OSH Act also requires that OSHA obtain such information with minimum burden upon employers, especially those operating small businesses, and to reduce to the maximum extent feasible unnecessary duplication of efforts in obtaining information (29 U.S.C. 657).

The Standard specifies a number of paperwork requirements. The following is a brief description of the collection of information requirements contained in the Vinyl Chloride (VC) Standard.

# (A) Exposure Monitoring (§1910.1017(d) and (§1910.1017(n))

Paragraph 1910.1017(d)(2) requires employers to conduct exposure monitoring at least quarterly if the results show that worker exposures are above the permissible exposure limit (PEL), while those exposed at or above the Action Level (AL) must be monitored no less than semiannually. Paragraph (d)(3) requires that employers perform additional monitoring whenever there has been a change in VC production, process or control that may result in an increase in the release of VC.

Paragraph 1910.1017(n) requires employers to inform each worker of their exposure monitoring results within 15 working days after receiving these results. Employers may notify workers either individually in writing or by posting the monitoring results in an appropriate location that is accessible to the workers. In addition, if the exposure monitoring results show that a worker's exposure exceeds the PEL, the employer must inform the exposed worker of the corrective action the employer is taking to prevent such overexposure.

# (B) Written Compliance Plan (§§1910.1017(f)(2) and (f)(3))

Paragraph (f)(2) requires employers whose engineering and work practice controls cannot sufficiently reduce worker VC exposures to a level at or below the PEL to develop and implement a plan for doing so. Paragraph (f)(3) requires employers to develop this written plan and provide it upon request to OSHA for examination and copying. These plans must be updated annually.

# (C) Respirator Program (§1910.1017(g)(2))

When respirators are required, the employer must establish a respiratory protection program in accord with 1910.134, paragraphs (b) through (d) (except (d)(1)(iii) and (d)(3)(iii)(B)(1) and (2)) and (f) through (m). Paragraph 1910.134(c) requires the employer to develop and implement a written respiratory protection program with worksite-specific procedures and elements for required respirator use. The purpose of these requirements is to ensure that employers establish a standardized procedure for selecting, using, and maintaining respirators for each workplace where respirators will be used. Developing written procedures ensures that employers develop a respirator program that meets the needs of their workers.

# (D) Emergency Plan (§1910.1017(i))

Employers must develop a written operational plan for dealing with emergencies; the plan must address the storage, handling, and use of VC as a liquid or compressed gas. In the event of an emergency, appropriate elements of the plan must be implemented. Emergency plans must maximize workers' personal protection and minimize the hazards of an emergency.

# (E) Medical Surveillance (§1910.1017(k))

Paragraph (k) requires employers to develop a medical surveillance program for workers exposed to VC in excess of the action level. Examinations must be provided in accord with this paragraph at least annually. Employers must also obtain, and provide to each worker, a copy of a physician's statement regarding the worker's suitability for continued exposure to VC, including use of protective equipment and respirators, if appropriate.

# (F) Communication of VC Hazards (§1910.1017(I))

Under paragraph 1910.1017(l)(2), the employer shall include vinyl chloride and polyvinyl chloride (PVC) in the program established to comply with the Hazard Communication Standard (HCS) (§1910.1200). The employer shall ensure that each employee has access to labels on containers of chemicals and substances associated with vinyl and polyvinyl chloride and to safety data sheets, and is trained in accord with the provisions of HCS and paragraph (l) of this section. The employer shall ensure that at least the following hazard is addressed: Cancer.

# (G) Recordkeeping (§1910.1017(m))

Employers must maintain worker exposure and medical records. Medical and monitoring records are maintained principally for worker access, but are designed to provide valuable information to both workers and employers. The medical and monitoring records required by this standard will aid workers and their physicians in determining whether or not treatment or other interventions are needed for VC exposure. The information also will enable employers to ensure that workers are not being overexposed; such information may alert the employer that steps must be taken to reduce VC exposures.

Exposure records must be maintained for at least 30 years, and medical records must be kept for the duration of employment plus 20 years, or for a total of 30 years, whichever is longer. Records must be kept for extended periods because of the long latency period associated with VC-related carcinogenesis (i.e., cancer). Cancer often cannot be detected until 20 or more years after the first exposure to VC.

**II. Special Issues for Comment** 

OSHA has a particular interest in comments on the following issues:

• Whether the proposed information collection requirements are necessary for

the proper performance of the Agency's functions, including whether the information is

useful;

• The accuracy of OSHA's estimate of the burden (time and costs) of the

information collection requirements, including the validity of the methodology and

assumptions used;

• The quality, utility, and clarity of the information collected; and

• Ways to minimize the burden on employers who must comply; for example, by

using automated or other technological information collection and transmission

techniques.

**III. Proposed Actions** 

OSHA is requesting that OMB extend its approval of the information collection requirements

contained in the Vinyl Chloride Standard. The Agency is requesting an adjustment decrease in

burden hours from 549 to 535 hours, a total decrease of 14 burden hours. The reduction is a

result of few VC and PVC establishments identified for this ICR. The currently approved ICR

estimates a total of 26 establishments, and this proposed ICR estimates a total of 24

establishments. The adjustment of the burden hours are shown in detail by provision in the

supporting statement.

Type of Review:

Extension of a currently approved collection.

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<u>Title</u>: Vinyl Chloride Standard (29 CFR part 1910.1017).

OMB Control

Number: 1218-0010.

<u>Affected Public</u>: Business or other for-profits.

Number of

Respondents: 24.

Frequency of

<u>Responses</u>: On occasion; annually.

Total

Responses: 835.

Average Time

per Response: Varies from five minutes (.08 hour) for employers to maintain

records to 12 hours for employers to update their compliance

plans.

Estimated Total

Burden Hours: 535.

Estimated Cost

(Operation and

Maintenance): \$43,320.

# IV. Public Participation — Submission of Comments on this Notice and Internet Access to Comments and Submissions

You may submit comments in response to this document as follows: (1) electronically at <a href="http://www.regulations.gov">http://www.regulations.gov</a>, which is the Federal eRulemaking Portal; (2) by facsimile (fax); or (3) by hard copy. All comments, attachments, and other material must identify the Agency name and the OSHA docket number (Docket No. OSHA-2011-0196) for the ICR. You may supplement electronic submissions by uploading document files electronically. If you wish to mail additional materials in

reference to an electronic or facsimile submission, you must submit them to the OSHA Docket Office (see the section of this notice titled "ADDRESSES"). The additional materials must clearly identify your electronic comments by your name, date, and the docket number so the Agency can attach them to your comments.

Because of security procedures, the use of regular mail may cause a significant delay in the receipt of comments. For information about security procedures concerning the delivery of materials by hand, express delivery, messenger, or courier service, please contact the OSHA Docket Office at (202) 693-2350, (TTY (877) 889-5627).

Comments and submissions are posted without change at <a href="http://www.regulations.gov">http://www.regulations.gov</a>.

Therefore, OSHA cautions commenters about submitting personal information such as social security numbers and date of birth. Although all submissions are listed in the <a href="http://www.regulations.gov">http://www.regulations.gov</a> index, some information (e.g., copyrighted material) is not publicly available to read or download from this Web site.

All submissions, including copyrighted material, are available for inspection and copying

at the OSHA Docket Office. Information on using the http://www.regulations.gov Web

site to submit comments and access the docket is available at the Web site's "User Tips"

link. Contact the OSHA Docket Office for information about materials not available

from the Web site, and for assistance in using the Internet to locate docket submissions.

V. Authority and Signature

David Michaels, Ph.D., MPH, Assistant Secretary of Labor for Occupational

Safety and Health, directed the preparation of this notice. The authority for this notice is

the Paperwork Reduction Act of 1995 (44 U.S.C. 3506 et seq.) and Secretary of Labor's

Order No. 1-2012 (77 FR 3912).

Signed at Washington, DC, on December 1, 2014.

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David Michaels,

Assistant Secretary of Labor

for Occupational Safety and Health.

**BILLING CODE 4510-26-P** 

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